## Scandinavian Childcare:

### **Adapting to the Irish Context**

EU Parliament House, Molesworth Street, Dublin 2 March 4<sup>th</sup> 2013

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### Outline

Some perspectives and options for Ireland

- 1. 2% of GDP
- 2. Child Income Supports
- 3. The Free Pre-School Year
- 4. The Cost of a Child / The Cost of Work
- 5. The Costs and Benefits of ECEC
- 6. Paying for this Investment?



### 1. 2% of GDP

• Using CSO and Budget 2013 figures (€m)

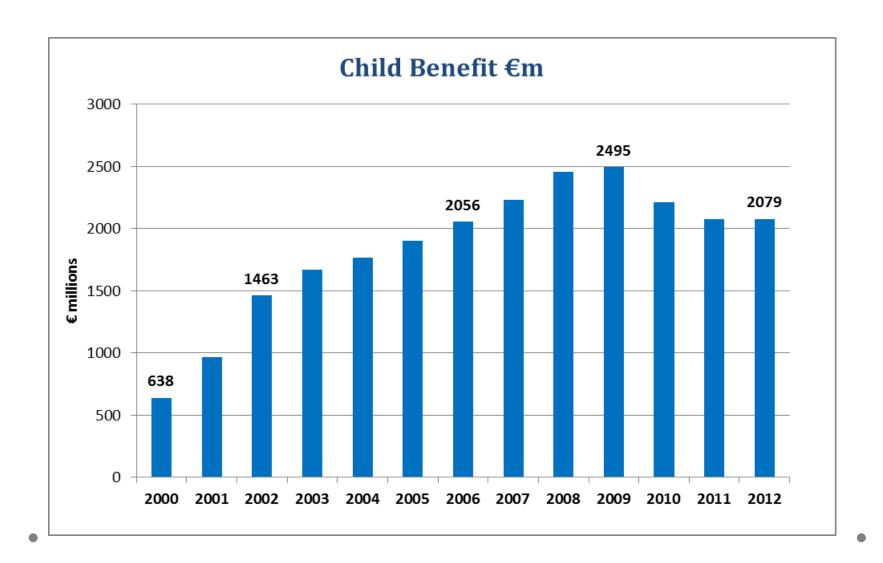
_	2007	2013	2014	2015
GDP	188,729	167,725	174,100	181,400
GNP	162,209	133,900	137,775	142,325
	0.555	0.055	2.402	2 (20
2% GDP	3,775	3,355	3,482	3,628
2% GNP	3,244	2,678	2,756	2,847



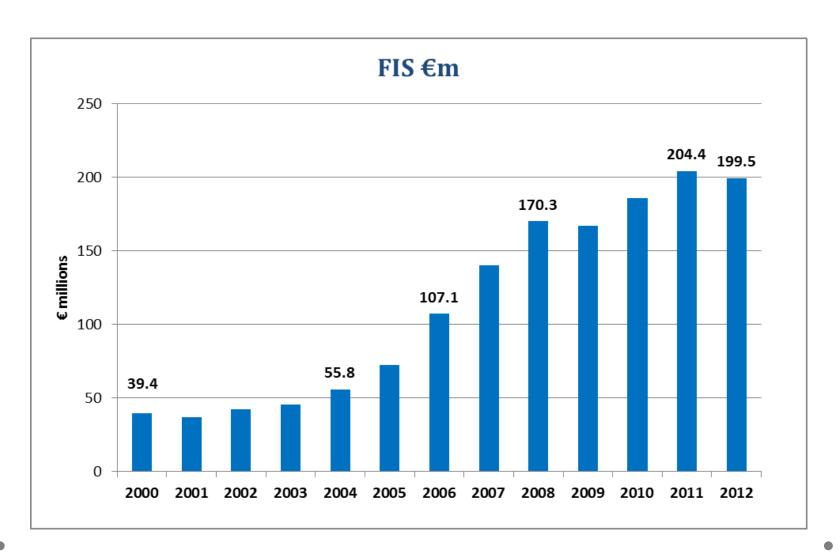
# 2. Child Income Supports

- Data from the report of the Advisory Group on Tax and Social Welfare ('*The Mangan Report*')
- Expenditure on:
  - o Child Benefit
  - Family Income Supplement
  - Qualified Child Increases
  - Back to School Clothing and Footwear Allowance
  - Early Childcare Supplement
  - o Others...
- Note, this is for all children...

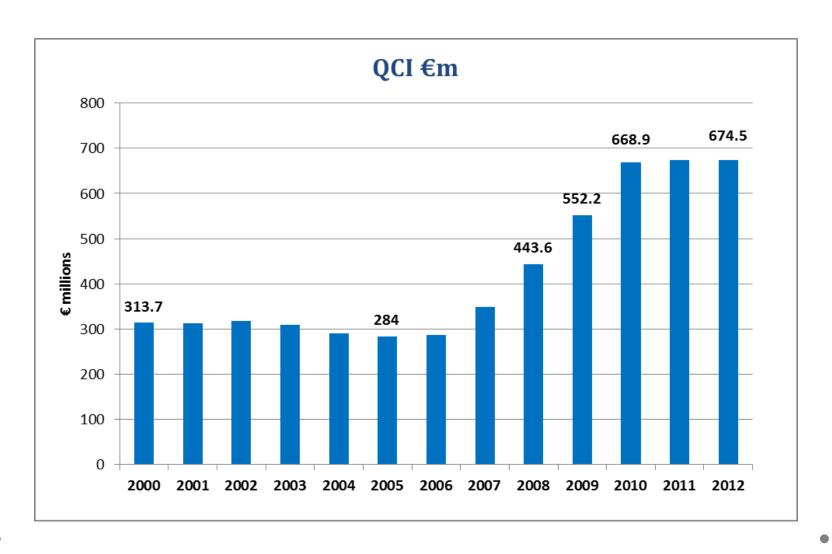




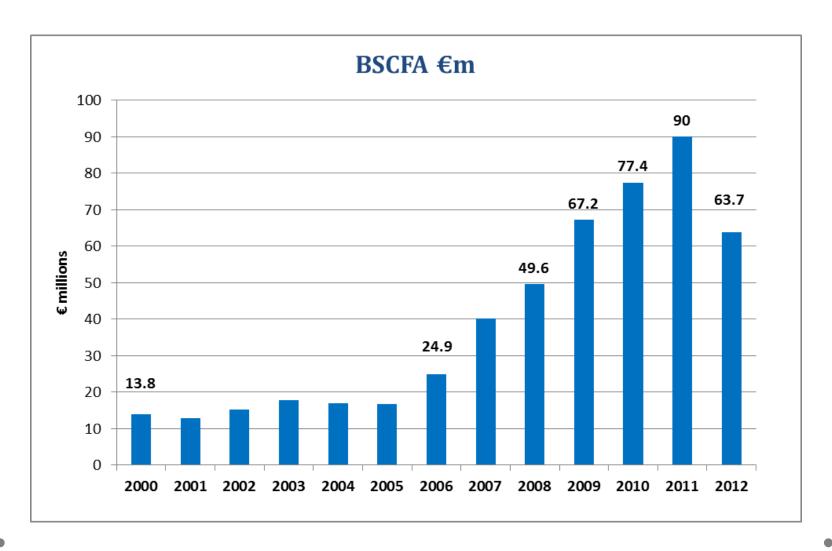




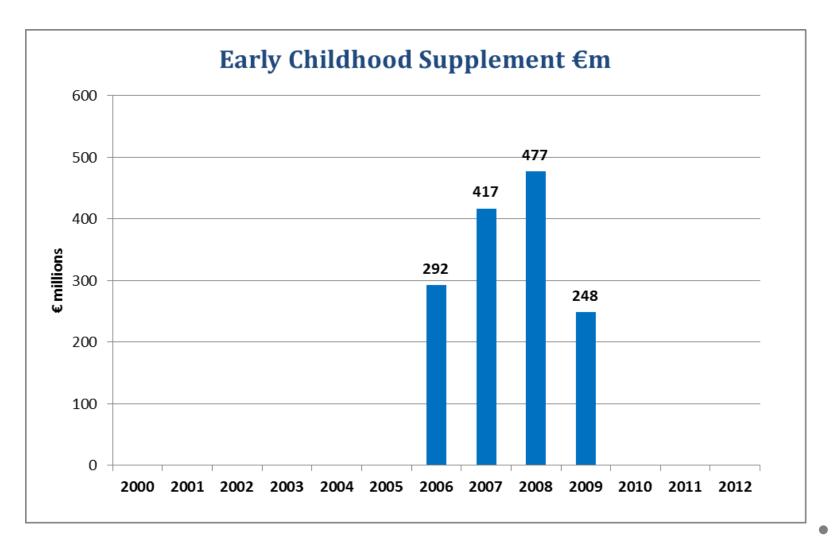




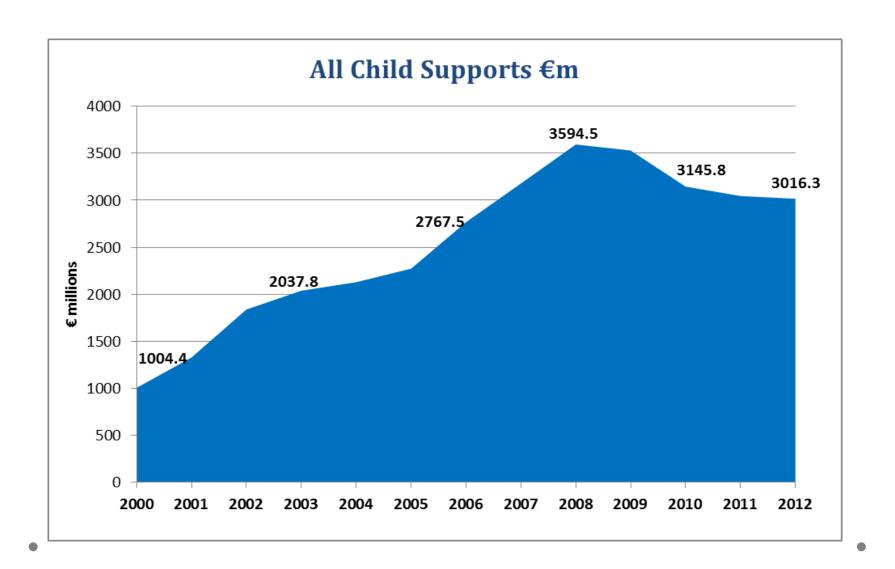














# • Child Benefit expenditure on **under 5 year olds** - 2013

- o ignores increased payment for 4<sup>th</sup> + child (eliminated from 2014)
- o using census 2011 population data

No of Children	CB payment	Total cost	% GDP
421,266	€1,560	€657.2m	0.39%



# • Child Benefit expenditure on **under 12 year olds** - 2013

- o ignores increased payment for 4<sup>th</sup> + child (eliminated from 2014)
- o using census 2011 population data

No of Children	CB payment	Total cost	% GDP
860,596	€1,560	€1,343m	0.80%



#### Others

#### • Leaving out:

- o paid maternity leave
- o the free pre-school year
- 4 and 5 year olds in primary school

#### • Two points:

- We are spending a lot already
- Maybe an issue of the reallocation of existing funds as well as finding additional funds...probably a bit of both



### 3. The Free Pre-School Year

- Introduced in 2010
- Over 60,000 children participating
  - o Those between 3yrs 2 months and 4 yrs and 7 months
  - o 3hrs a day, 5 days a week, over 38 weeks
- Cost of €166m per annum
- 0.1% of GDP
- Money well spent...
- Drawbacks...

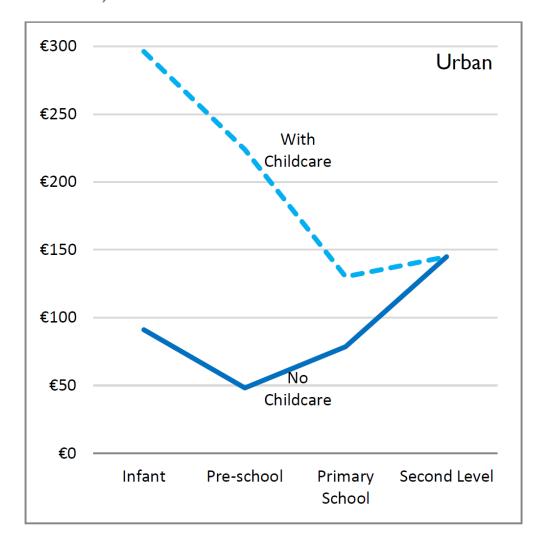


### 4. The Cost of a Child / Work

- Two publications of relevance from recent studies on Minimum Income Standards in Ireland
- Collins and the Vincentian Partnership for Social Justice (Mac Mahon, Weld and Thornton)
  - A Minimum Income Standard for Ireland (2012)
  - The Cost of Work (2012)
  - The Cost of a Child (2012)
- How much for a minimum and adequate standard of living...

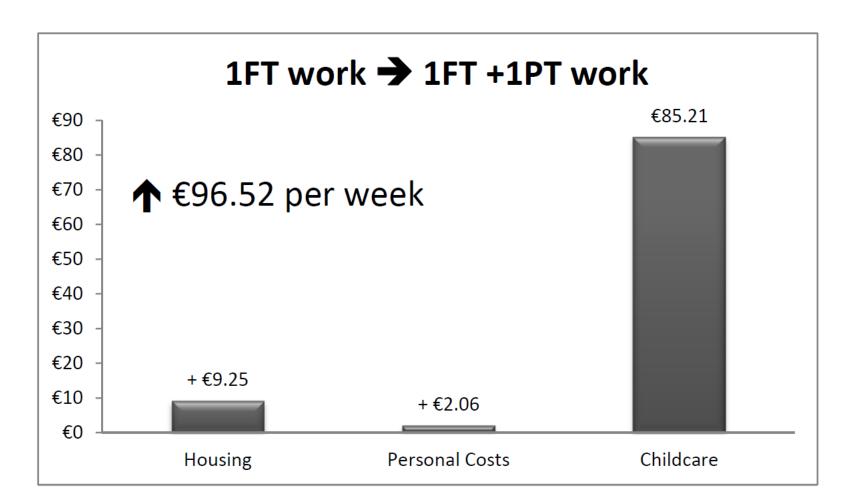


Graph I Expenditure from Infancy to Secondary school age (excluding entitlement to a medical card)



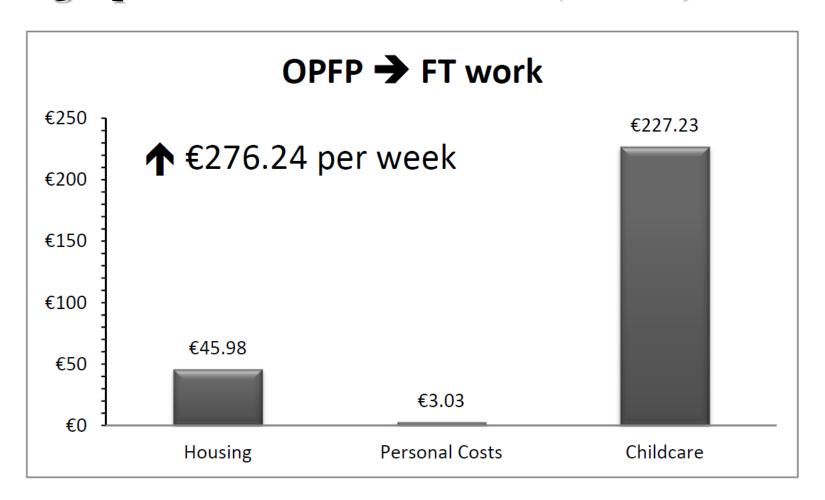


#### 2 adult 2 child urban household





### Single parent urban household (1 child)





### 5. Costs & Benefits of ECEC

- A number of studies on Early Childhood Education and Care
  - o US, UK, France,...
- Benefits are broad:
  - o more pronounced for children from disadvantaged backgrounds
  - o improved literacy and numeracy
  - longer education participation
  - o better labour market outcomes
  - o better life outcomes
  - o reduced societal costs from crime etc
  - o benefits to children's parents
  - o additional future tax revenues



#### • Putting numbers on this:

- o US studies in disadvantaged areas, cost-benefit ratio of 16:1
- NESF (June 2005):

Early Childhood Care and Education

Cost Benefit Analysis

a return of €7.10 for every €1 spent

a return of €4.60 for every €1 spent

 There are few such excellent investments available to us as a society



# 6. Paying for this Investment

- Two challenges
  - Selling the idea
  - Funding its implementation (x3)

#### Borrowing to Invest is ok

- 3% deficit target and investment
- maybe we need to be able to count human capital investment as well as physical capital investment
- o why not? It pays for itself
- 'Investing to save'...
- o challenges, but...



#### Revenue sources

- (i) Questions will arise in the years to come about what we do with additional tax revenue as economy recovers
- May take a few years, but it will arise
- o Tax cuts?; Reverse expenditure cuts?; something else
- o Could Children be an answer...
- (ii) Some currently needed
- We remain a low-tax economy...if we want European style social services we have to pay European style taxes...
- Room on income taxes, capital taxes, property taxes, corporate taxes, tax expenditures...



#### Reallocation

- See earlier, could we reverse out some of the last-decades increases in transfers to households and allocate this to the development of long-term services
- o Difficult, but...

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